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# Southern Nevada Traffic Study

# EXECUTIVE SUMMARY

November 2018

15

Prepared for



Prepared by HDR in conjunction with Jacobs and CA Group

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#### **RECOMMENDED ALTERNATIVES**

I-15 – Russell Rd to Sloan Rd
Summerlin Parkway – CC 215 to US 95
CC 215 - Russell Rd to the I-15/I-215 System Ir
I-515 North – US 95/I-515 to Charleston Blvd
I-515 South - Charleston Blvd to the I-215/I-515
I-215/I-515 System Interchange
I-215 – Windmill Ln to the I-515/I-215 System Ir
Benefit-Cost Results Summary

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## About the Study

The Nevada Department of Transportation (NDOT) conducted the first large-scale, system-wide traffic study of Southern Nevada freeways in the Las Vegas metropolitan area. The Southern Nevada Traffic Study (SNTS) included data collection, travel demand forecasting, traffic operations modeling, traffic analyses, alternatives development and evaluation, and benefit-cost analysis in coordination with ongoing projects and studies.

The study evaluated the needs of the region's freeway system, developed improvement strategies to meet short-term and long-term transportation needs, and maximize benefits of the Department's investments.

#### Goals and Objectives

- Develop forecast year 2040 traffic volumes for the study corridors
- Identify projects that relieve future mainline traffic congestion
- Apply benefit-cost analysis (BCA) to corridor alternatives
- Create preliminary layouts and cost estimates for future projects

#### STUDY APPROACH



#### **PROJECT NEED**

Population in the valley is growing rapidly. By 2040, over 2.8 million people will live in the Las Vegas region an increase of over 34% from 2015. With this growth will come an increase in traffic on freeways and interstates. The purpose of this study is to identify freeway needs, decrease congestion, enhance safety, and ultimately improve mobility and quality of life.

SNTS accomplished several planning needs:

- · Refreshed findings and traffic volumes from several separate and outdated studies that were conducted between 2003 and 2009
- Provided a consistent and system-wide set of traffic counts of freeway and ramp traffic patterns over 1.300 locations
- Updated traffic volume forecasts to 2040 to:
  - » Be in compliance with the air quality conformity approvals
- » Design and construct projects based on 20-year projections

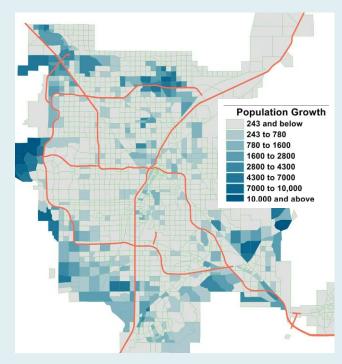


Fig 1 Areas of population growth in 2040

#### The corridors for alternative development comprised:

I-15 from Russell Road to Sloan Rd

Summerlin Parkway from CC 215 to US 95

CC 215 from Russell Road to the I-15/ I-215 System Interchange

I-215 from Windmill Ln to the I-515/ I-215 System Interchange

I-15/US 95/I-515 System Interchange

#### **Planning and Environmental Linkage Process (PEL) Corridors**

I-515 from Charleston Ave to I-215/I-515 System Interchange

I-15/I-215 System Interchange

I-215/I-515 System Interchange

N  $\bigcirc$ **Project Overview** PEL Study Area

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#### STRATEGY

SNTS studied freeway corridors with different levels of detail depending upon corridor status. Other corridors, shown in Figure 2, have been studied recently or have fewer anticipated future needs, and were not directly analyzed as part of the SNTS project.

#### MICRO-SCALE ANALYSIS

**Corridors for Development of Project** Alternative Improvements

SNTS developed and evaluated alternatives using microsimulation traffic operational analysis modeling. This included completion of preliminary conceptual designs for alternative project improvements. SNTS conducted the PEL process for a subset of these corridors.

### MESO-SCALE ANALYSIS





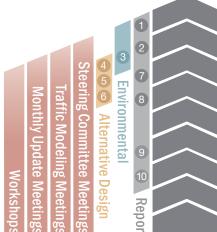
**Corridors for Future Condition Assessment** 

SNTS performed meso-scale analysis on the remaining corridors. The study identified these corridors as needing an assessment of the existing and future traffic conditions. however, congestion mitigation alternatives were not developed.

### PEL PROCESS

- Identifies and considers environmental constraints early in the planning process
- Informs alternative evaluation
- Make decisions that will be useful later in National **Environmental Policy Act** (NEPA) process
- Consistent with federal transportation legislation and guidance

## **Project Schedule**



Fall 2018 • Final Report • Environmental Summer 2018 • Benefit-Cost Analysis • Alternative Design • Environmental Spring 2018 • Future Year Traffic Operational Analysis • Alternative Design Winter **2018** • Existing Traffic Operational Analysis Fall 2017 • Microsimulation Model Calibration Summer 2017 • Updated Travel Demand Forecasts with 2040 RTC Model Spring 2017 • Data Collection Travel Demand Forecasting (2035) Winter 2017 • Travel Demand Model Preparation Fall 2016 • Study Initiation

#### **Study Products**

- 1 Existing traffic volumes
- 2 Methods and Assumptions report
- 3 Existing conditions traffic operational report
- 4 Future traffic forecasts

6 Cost estimates 7 Benefit-cost analysis

**5** Design layouts

- 8 PEL Corridors Purpose & Need statement and final report
- 9 Future conditions traffic operational report
- 10 Final SNTS report

## Partners

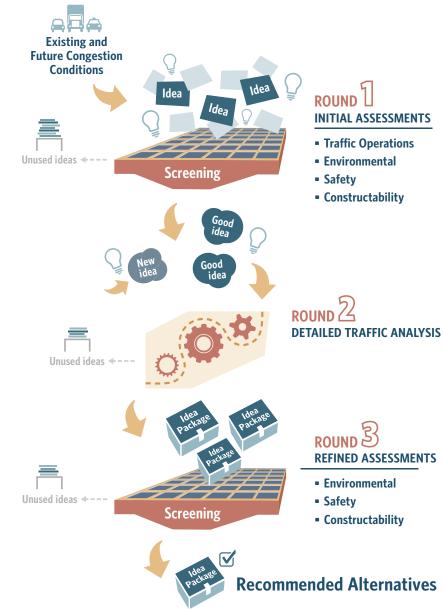
A SNTS Steering Committee provided guidance and oversight throughout the course of the SNTS. Representatives from Federal Highway Administration, Regional Transportation Committee of Southern Nevada, Clark County, City of Henderson, City of Las Vegas, and City of North Las Vegas participated in the Steering Committee, as well as personnel from NDOT Traffic Operations, NDOT Traffic Information,

and NDOT Project Management. Several Steering Committee meetings consisted of half-day workshops to foster in-depth technical discussions.

Additional public engagement conducted for the PEL corridors included outreach through a SNTS website and participation in a public meeting.



## Alternative Development Process



### **CORRIDORS FOR FUTURE ASSESSMENT**

The study identified several corridors as needing an assessment of the existing and future traffic conditions, however, congestion mitigation alternatives were not developed. These corridors could be developed further in a future assessment.



Once the project team identified future traffic congestion issues, they brainstormed potential alternative solutions for each of the corridors.

#### Round 1

They initially screened solutions using a qualitative ranking for each of these categories:

#### Traffic Operations

- » Mainline Operations
- » Local Operations

Environmental Impacts

#### Safety

#### Constructibility

- » Maintainability
- » Construction Impacts

Based on the initial screening, they advanced alternatives that scored favorably for further analysis.

#### Round 2

SNTS completed a second round of quantitative screening and analyzed the safety aspects of the alternatives. This process produced a combination of individual ideas that were bundled together to form preferred alternatives for each corridor.

Look for the yellow highlighted areas in Figure 2

- US 95 from CC 215 to the Spaghetti Bowl
- CC 215 from US 95 to Russell Road
- I-215 from I-15/I-215 System Interchange to Windmill Lane
- I-15 from South of Spaghetti Bowl entrance ramps to Russell Road

## Modeling

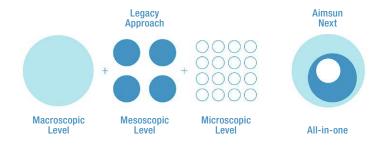
#### TRAVEL DEMAND MODELING

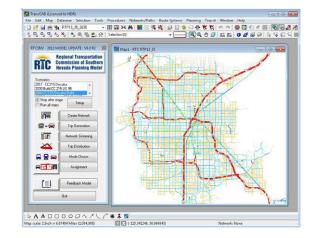
The SNTS team used the BTCSNV TransCAD Travel Demand Model (TDM) to project corridor traffic demand for the year 2040. The macro-scale model generates future trips and calculates trip origins and destinations based on projections of population and employment. The model network reflects the long range transportation plan, Access 2040 Regional Transportation Plan of RTC. The model output origin and destination trip tables provided input to the micro-scale model.

#### TRAFFIC OPERATIONS MODELING

Traffic operations analysis micro-scale modeling was performed with Aimsun Next, which combines the ability to perform travel demand macroscopic functions with meso- and microsimulation capabilities. The SNTS team created the macro-scale model by importing the TransCAD travel demand network and replicating the assignment in Aimsun Next. This macro model was then used to build sub-area networks for more detailed modeling at meso- and microscopic simulation levels, all housed in the same file. The team calibrated each sub-area corridor level network for existing conditions to match observed field conditions for various Measures of Effectiveness (MOE). The SNTS team then updated the sub-area networks to future 2040 conditions. Corridor improvement alternatives were created, tested, and evaluated under the future conditions scenario. The traffic results from these corridor models provided user benefits for the Benefit-Cost Analysis (BCA).

The SNTS project is unique in nature for NDOT as it is the first regional traffic analysis project that developed and compared alternatives among multiple corridors in the Las Vegas Valley, rather than along one single corridor. This created a need to evaluate available software analysis platforms in conjunction with project goals and objectives.



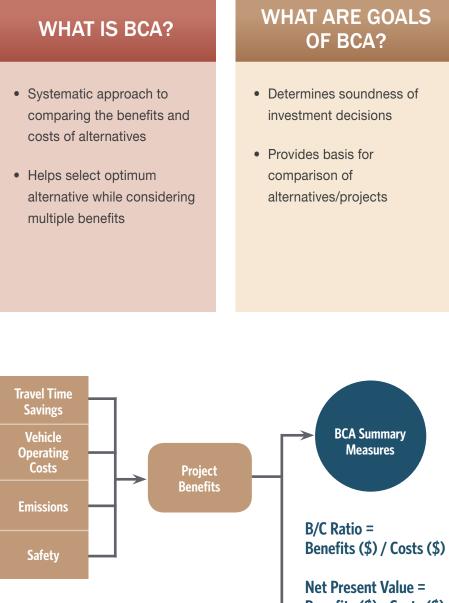


#### Aimsun Next was selected for several reasons:

- The software is a single platform for macro-, meso-, and microscopic modeling, resulting in a single integrated large network for all 3 levels.
- The model was geocoded regardless of the level of analysis being undertaken. This allowed for updates utilizing outside information sources, including GIS information.
- · Sub-area modeling capability allowed the ability to to choose areas to increase detail and reporting. The software also allowed for detailed volume development in specific areas, based on the TransCAD TDM.
- Aimsun supports hybrid modeling, giving the team the ability to understand an alternative's direct impact to the study area corridor as well as the ability to assess meso-level impacts on adjacent corridors within the larger project area.

## **Benefit-Cost Analysis**

After the project team identified the preferred corridor alternatives, a benefit-cost analysis (BCA) was conducted for each alternative and component idea.





**Fig 3** Benefit-cost analysis summary measures



### WHY BCA?

- · Puts multiple Measures of Effectiveness (MOE) into a summary measure
- · Helps validate the microsimulation models
- · Compares ideas and alternatives along corridors and across corridors

Benefits (\$) - Costs (\$)

#### **BCA ASSUMPTIONS**

The BCA used standard values and parameters adopted by NDOT and the Steering Committee. Benefits were assessed over a 20-year period. To ensure a fair comparison, each project idea was assumed to be constructed over a 2-year period from 2019 to 2020, while the project generated benefits from 2021 to 2040. The project team discounted these future benefits into present values using a 3% discount rate, and a more conservative 7% discount rate.

## Cost Estimate Methodology

SNTS developed preliminary conceptual costs for the preferred alternatives along each corridor. The costs reflect conceptual layouts at the 10% level of design and were input in the benefit-cost analysis.

The methodology process included the following steps:

- Evaluated geometric options for corridor alternatives using established design criteria
- Entered geometric information for the alternatives into the NDOT Cost Estimate Wizard to calculate costs (assuming typical factors)
- Prepared 10% level design drawings to determine right-of-way limits and feasibility of the preferred alternatives
  - Assumed an overall contingency of 25% due to preliminary 10% level of design

		DESIGN CRITERIA SNTS			
DESIGN GUIDELINE	CRITERIA BASIS	I-515/I-15/CC 215/ Summerlin Parkway	I-515/I-15/I-215/ SP Ramps	I-15 NB CD/ I-15 SB CD	All Local Streets
Functional Classification		Freeway	Freeway	C-D	U-Arterial
Ownership		NDOT	NDOT	NDOT	CLV/CCPW
Access		Full	Full	Full	Full
Design Speed mph	NDOT Design Guide	75	55	65	50
Posted Speed mph	10 MPH below Design Speed	65	45	55	45
Design Vehicle	AASHTO 2011 Table 2-1b	WB-67	WB-62	WB-50	WB-50
GEOMETRY					
Horizontal					
Minimum Horizontal Radius Curve (ft)	AASHTO 2011, Table 3-9 (US Customary) (Emax 6% full super)	Match Existing	1060	1485	833
Minimum Length of Curve (ft)	NDOT Section 2.2 15X Design Speed	Match Existing	1650	975	1500
Maximum Superelevation - Emax (%)	NDOT Table 1.2 and Section 2.13	Match Existing	6%	8%	6%
Design Superelevation Rate (Dependent on Curve Radius)	AASHTO 2011, Tables 3- and 3-13b	Match Existing	6%	Varies	2% NC
*All other criteria are dependent upon Design	n Speed and the above criteria				

Fig 4 SNTS standard design criteria

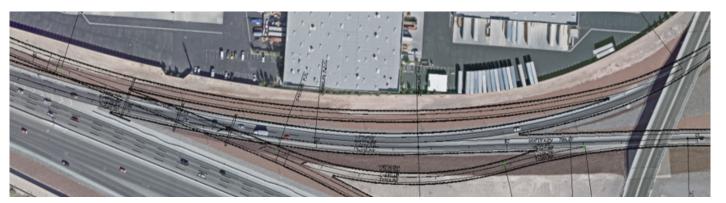


Fig 5 Example conceptual layout from I-15/I-215/CC 215 System Interchange

## Cost Estimate Assumptions

- Cost estimates in current year dollars
- For roadways with potential outside barrier, a closed drainage system
- Concrete pavement type for all interstate segments, plantmix pavement for Summerlin Parkway
- Average 14-foot heights for retaining walls for bridge approaches

#### ADDITIONAL COST ROLL-UP

- 15% of overall construction items are additional items
- 7% mobilization, 12% time related overhead
- 10% traffic control
- 3% landscape and architecture
- 14% total preliminary and final engineering
- 5%, 10%, and 15% construction engineering, based

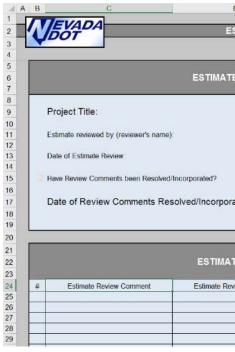


Fig 6 NDOT Cost Estimate Wizard



- 1% legal and admin costs
- 3% environmental
- 3% hydraulic/stormwater
- >> 25% overall contingency (included at the end)

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## Data Collection

One of the unique aspects of SNTS is the scale of the overall study. Given that one of the foremost project goals was to develop a comprehensive traffic model for most of the freeway systems in the Las Vegas Valley, the data collection effort on SNTS was monumental. The data was geocoded, allowing ease of use and accuracy.

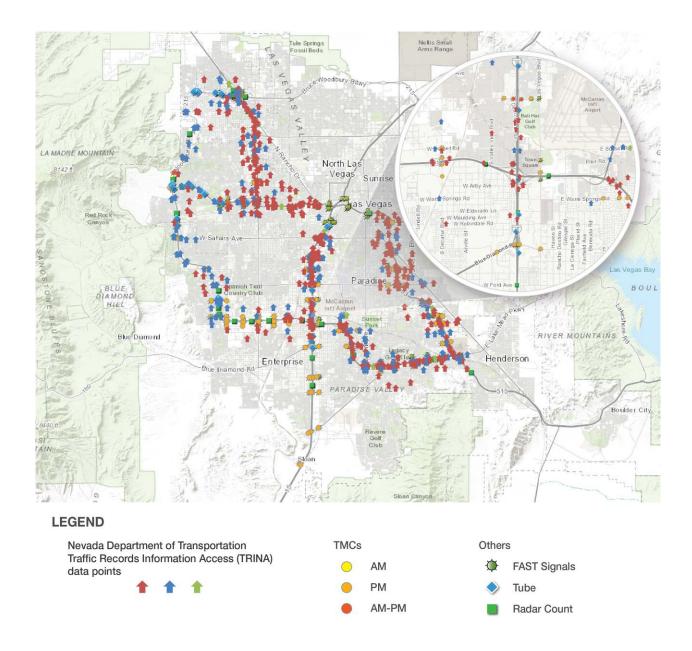


Fig 7 ArcGIS online map for SNTS project related data from a variety of resources

### DATA COLLECTION STATISTICS AND BENEFITS

SNTS assembled and collected data on traffic volume, speeds, travel time, and crash data in order to build a comprehensive databank.

#### Sources included:

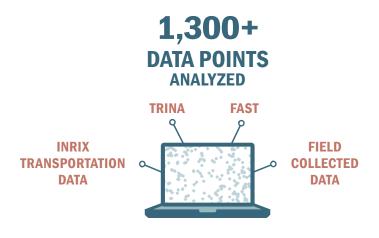
- NDOT's Traffic Records Information Access
   (TRINA)
- RTC's Freeway and Arterial System of Transportation (FAST)
- INRIX transportation data
- Field collected data

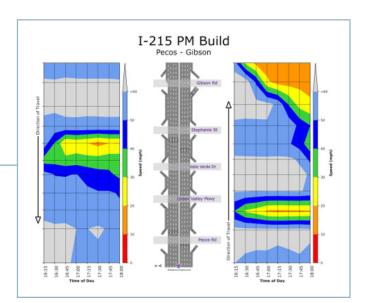
SNTS developed a GIS-based traffic databank, used to establish existing conditions and for calibration of the traffic model.

#### Types of data included:

Daily and hourly	Turn movement
traffic volumes	counts
Ramp	Travel
counts	speeds
Travel	Traffic signal
times	timing
Crash data	City of Las Vegas provided over 700 counts







**Fig 8** Congestion heat map showing peak period travel speeds calibrated to field collected data

## **Recommended Alternatives**

The results of the analysis are presented for each corridor. The build condition for each corridor in general includes an additional lane in each direction. The corridor alternatives are in addition to this capacity improvement. The alternatives summary of results in the following pages show the results for corridor alternatives as well as the build results.

#### Proposed alternatives feature combinations of the following improvements:



Braided ramps are grade-separated ramps that preclude traffic merging conflicts



Ramp augmentations include lane widening, dual and/or extended turn lanes, and other improvements



Direct connect ramps are dedicated ramps for HOV lanes, connecting HOV lanes through a system interchange



Collector Distributor (CD) roads are extra lanes between the freeway mainline and the arterial system



Auxiliary lanes provide additional capacity

### **ALTERNATIVE SUMMARY RESULTS**



The benefit-cost ratio compares the total benefits to the capital costs of the alternative discounted at a 7% rate.



The net present value shows the total discounted benefits net of capital costs for the alternative in 2018 dollars.

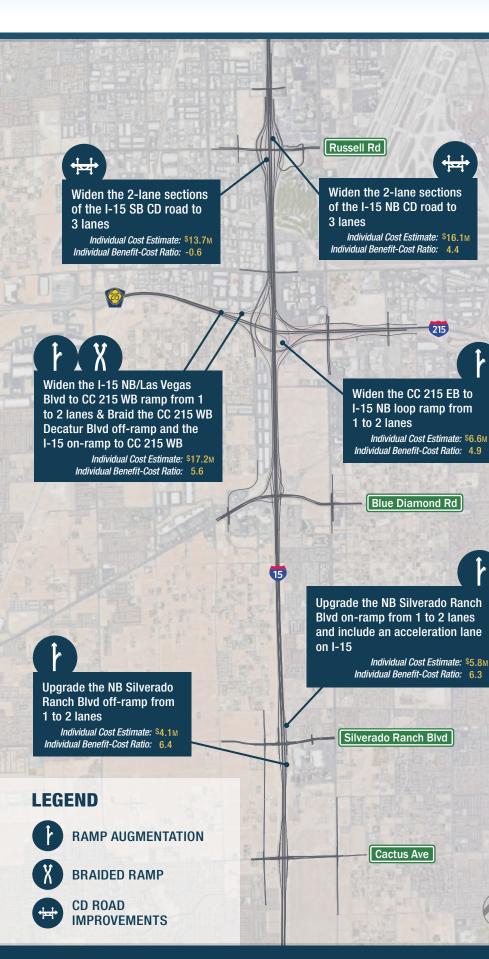


Look for these symbols in the following pages to identify features of the proposed alternatives.

Some individual improvement alternatives are included in the overall corridor preferred alternative, even though individually they produce a low or negative benefit-cost ratio. These elements are considered necessary, and contribute positively to the overall corridor benefits of the preferred alternative.



The overall cost is the SNTS cost estimated at the 10% level of design in 2018 dollars.





#### **CORRIDOR ALTERNATIVE**

1-15 Russell Rd to Sloan Rd

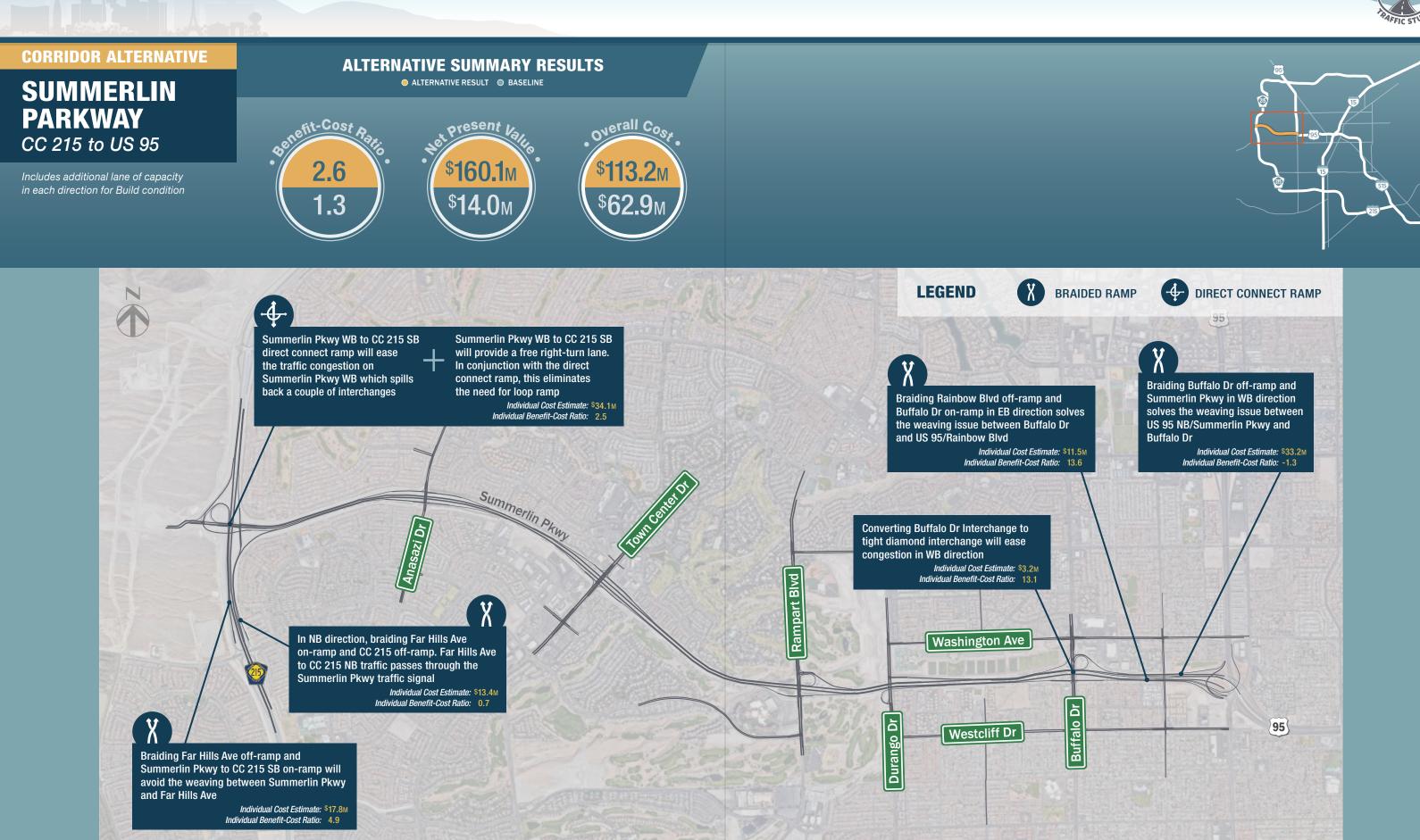
Includes additional lane of capacity in each direction for Build condition

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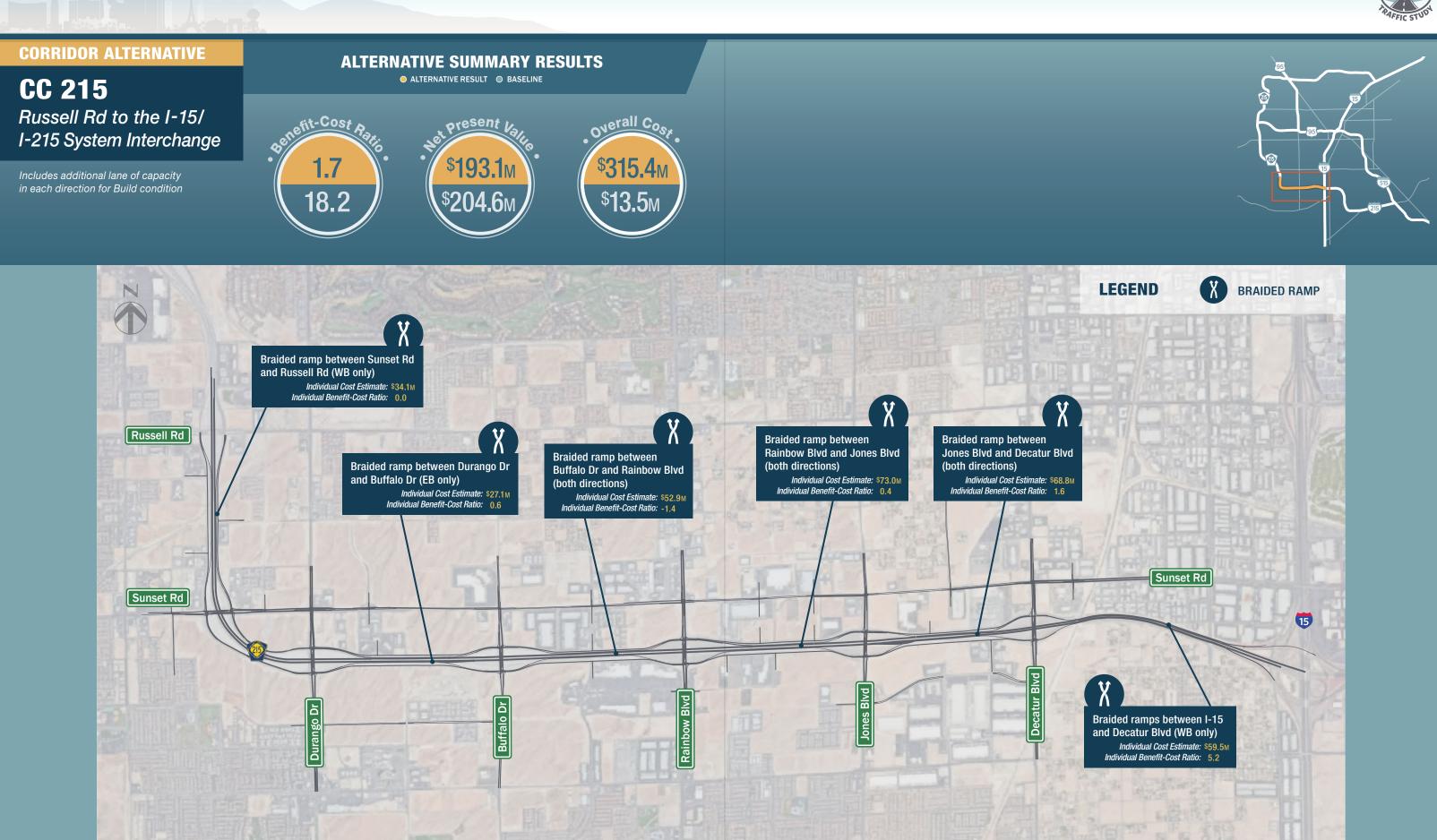


#### **ALTERNATIVE SUMMARY RESULTS** ● ALTERNATIVE RESULT ● BASELINE

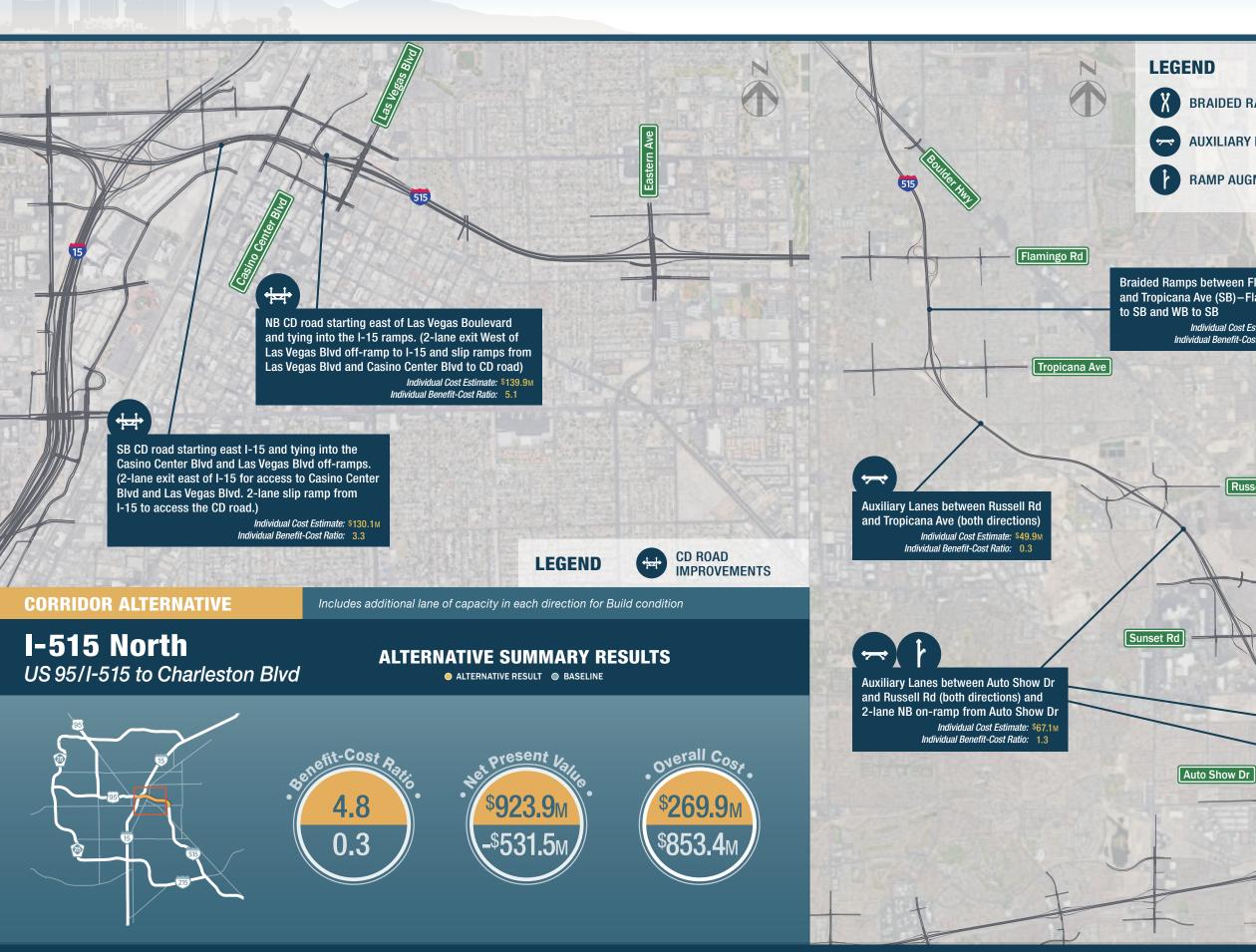














**BRAIDED RAMP** 

**AUXILIARY LANES** 

RAMP AUGMENTATION

## Braided Ramps between Flamingo Rd and Tropicana Ave (SB)–Flamingo EB Individual Cost Estimate: \$36.2M Individual Benefit-Cost Ratio: 4.0

Russell Rd

Galleria Dr

515

### **CORRIDOR ALTERNATIVE**

I-515 South Charleston Blvd to the I-215/ I-515 System Interchange

direction for Build condition

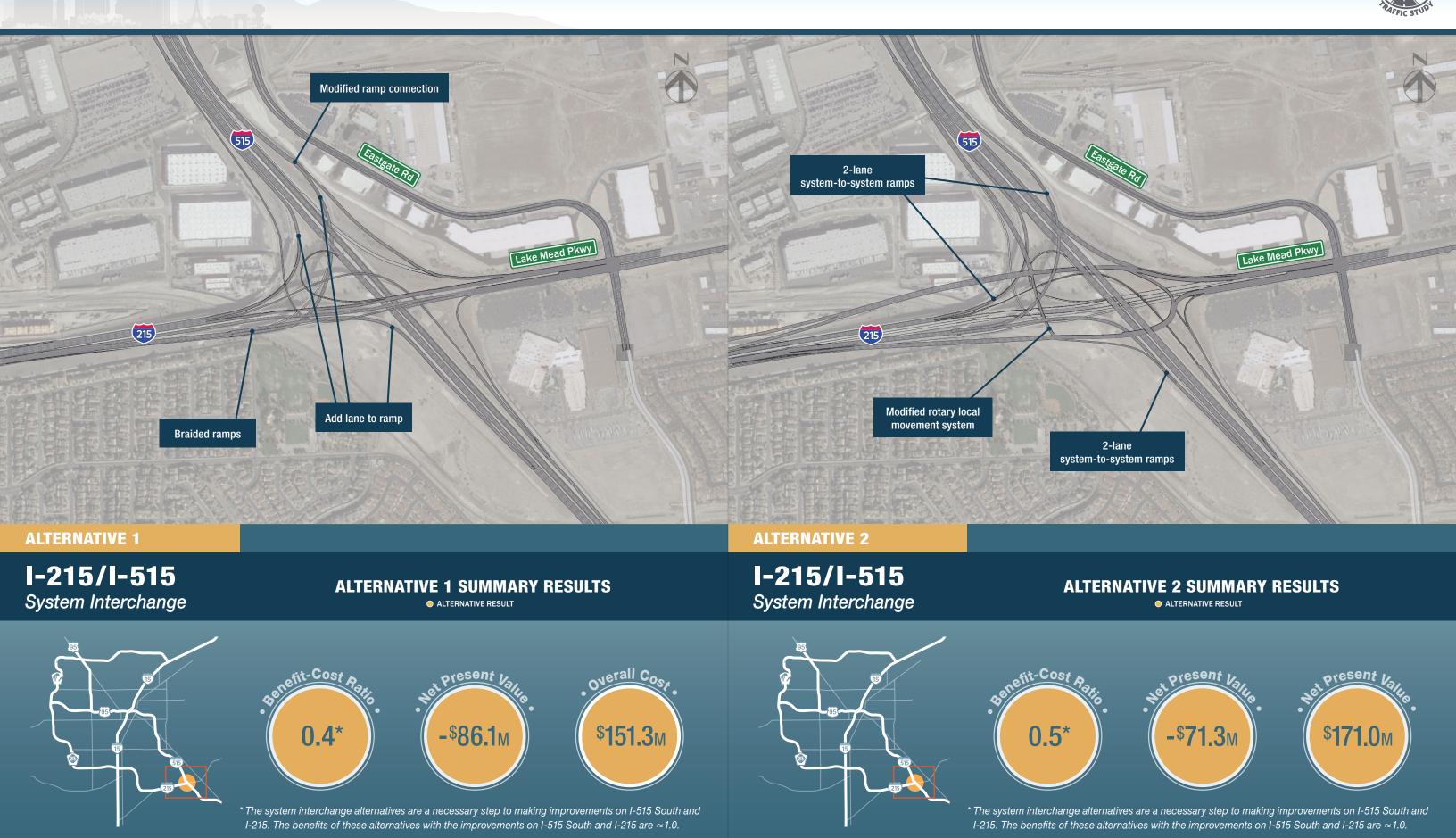


#### ALTERNATIVE **SUMMARY RESULTS** ● ALTERNATIVE RESULT ● BASELINE



Depends on alternative chosen for system interchange

Final Report Executive Summary

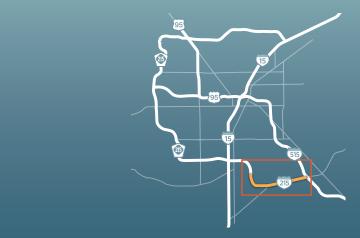




Final Report Executive Summary







The table below summarizes benefit-cost results for all corridors in terms of the benefit-cost ratio and the overall cost. For each corridor, the benefit-cost results are shown for the corridor alternative and the individual ideas that make up that alternative compared to the build scenario.

CORRIDOR IDEAS	B/C Ratio	OVERALL Cost
I-15 (Russell Rd to Sloan Rd)	2.7	\$63.6M
» Widen the 2-lane sections of the I-15 SB CD road to 3 lanes	-0.6	\$13.7M
Widen the I-15 NB/Las Vegas Blvd to CC 215 WB ramp from 1 to 2 lanes and braid the CC 215 WB Decatur Blvd off-ramp and the I-15 on-ramp to CC 215 WB	5.6	\$17.2M
» Upgrade the NB Silverado Ranch Blvd off-ramp from 1 to 2 lanes	6.4	\$4.1M
» Widen the 2-lane sections of the I-15 NB CD road to 3 lanes	4.4	\$16.1M
» Widen the CC 215 EB to I-15 NB loop ramp from 1 to 2 lanes	4.9	\$6.6M
<ul> <li>&gt; Upgrade the NB Silverado Ranch Blvd on-ramp from</li> <li>1 to 2 lanes and include an acceleration lane on I-15</li> </ul>	6.3	\$5.8M
Summerlin Parkway (CC 215 to US 95)	2.6	\$113.2м
<ul> <li>Summerlin Pkwy WB to CC 215 SB direct connector</li> <li>+ Summerlin Pkwy WB to CC 215 SB free right-turn lane</li> </ul>	2.5	\$34.1M
» In the NB direction, braided Far Hills Ave on-ramp and CC 215 off-ramp and Far Hills Ave to CC 215 NB traffic passing through the Summerlin Pkwy traffic signal	0.7	\$13.4M
» Braided Far Hills Ave off-ramp and Summerlin Pkwy to CC 215 SB on-ramp	4.9	\$17.8M
» Braided Rainbow Blvd off-ramp and Buffalo Dr on-ramp in EB direction	13.6	\$11.5M
» Convert Buffalo Dr Interchange to tight diamond interchange	13.1	\$3.2M
» Braided Buffalo Dr off-ramp and Summerlin Pkwy in WB direction	-1.3	\$33.2M
CC 215 (Russell Rd to I-15/I-215 System Interchange)	1.7	\$315.4M
» Braided ramp between Sunset Rd and Russell Rd (WB only)	0.0	\$34.1M
» Braided ramp between Durango Dr and Buffalo Dr (EB only)	0.6	\$27.1M
» Braided ramp between Buffalo Dr and Rainbow Blvd (both directions)	-1.4	\$52.9M
» Braided ramp between Rainbow Blvd and Jones Blvd (both directions)	0.4	\$73.0M
» Braided ramp between Jones Blvd and Decatur Blvd (both directions)	1.6	\$68.8M
» Braided ramps between I-15 and Decatur Blvd (WB only)	5.2	\$59.5M

#### **CORRIDOR IDEAS**

#### I-515 North (US 95/I-515 to Charleston Blvd)

- » SB CD road starting east I-15 and tying into the Casino Center (2-lane exit east of I-15 for access to Casino Center Blvd and La from I-15 to access the CD road)
- » NB CD road starting east of Las Vegas Blvd and tying into the I Las Vegas Blvd off-ramp to I-15 & slip ramps from Las Vegas Bl

#### I-515 South (Charleston Blvd to the I-215/I-515 System Ir

- » Braided Ramps between Flamingo Rd and Tropicana Ave (SB)-
- » Auxiliary Lanes between Russell Rd and Tropicana Ave (both d
- » Auxiliary Lanes between Auto Show Dr and Russell Rd (both dir and 2-lane NB on-ramp from Auto Show Dr
- \* Depends on alternative chosen for system interchange

#### I-215/I-515 System Interchange

- » Alternative 1 (braided ramps, add lane to ramp, modified ramp
- » Alternative 2 (2-lane system-to-system ramps, modified rotary I
- \* The system interchange alternatives are a necessary step to making improvements on I-515 South and I-215. The benefits of these alternatives with the improvements on I-515 South and I-215 are ≈1.0.

#### I-215 (Windmill Ln to the I-515/I-215 System Interchange

- » Auxiliary Lanes between Windmill Ln and Eastern Ave (both dire
- » 2-lane off-ramps to Eastern Ave (EB) and 2-lane WB off-ramp to (part of the Braided Ramp)
- » Auxiliary Lanes between Eastern Ave and Pecos Rd (both direc
- » Braided Ramps between Pecos Rd and Green Valley Pkwy (bo Braided Ramps between Valle Verde Dr and Stephanie St (both
- \* Depends on alternative chosen for system interchange



	B/C Ratio	OVERALL Cost
	4.8	\$269.9м
Blvd and Las Vegas Blvd off-ramps. as Vegas Boulevard. 2-lane slip ramp	3.3	\$130.1M
I-15 ramps. (2-lane exit West of Ivd and Casino Ctr Blvd to CD Rd)	5.1	\$139.9M
nterchange)	UP TO <b>1.2</b> *	\$153.2м
-Flamingo EB to SB and WB to SB	4.0	\$36.2M
irections)	0.3	\$49.9M
rections)	1.3	\$67.1M

	SEE BELOW		
connection)	0.4*	\$151.3M	
local movement system)	0.5*	\$171.0M	

UP TO <b>1.0</b> *	<b>\$132.8</b> M
-1.7	\$24.0M
52.9	\$1.2M
6.5	\$9.9M
0.0	\$97.7M
	-1.7 52.9 6.5

## Planning and Environmental Linkage (PEL)

The Planning and Environmental Linkage (PEL) process identifies and considers environmental constraints early in the planning process. The process also involves soliciting input and feedback from public and agency stakeholders. Decisions that are made during the PEL process are useful during subsequent National Environmental Policy Act (NEPA) studies. The PEL process was conducted for the following three areas being studied as part of the larger Traffic Study, as depicted on the map on page 3:

- I-515 from Charleston Boulevard to I-215
- I-215/I-515 System Interchange
- I-15/I-215 System Interchange

#### **PURPOSE AND NEED**

A Purpose and Need statement is used in PEL and NEPA studies to articulate and focus on specific problems to address. The Purpose and Need is used to develop and evaluate alternatives.

The Purpose and Need of the **PEL** corridor study areas is to:

- Decrease traffic congestion
- Address safety

### AGENCY COORDINATION AND STAKEHOLDER INVOLVEMENT

- NDOT informed the local, state, and federal agencies of the study and requested their scoping comments regarding any issues or concerns that they felt should be considered in the study.
- SNTS conducted regular Steering Committee meetings with representatives from counties and municipalities, and regional transportation agencies.
- SNTS staffed an information booth in conjunction with a public meeting held for the I-515 Restripe SlipRamp project. The team provided open house attendees with information about the study, the Purpose and Need, and the PEL area alternatives.
- · SNTS created a study website that could be accessed by anyone in the study area at any time.

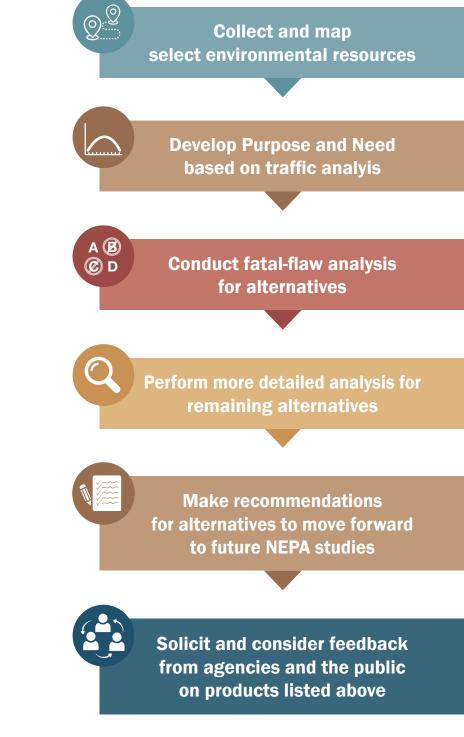
#### **ENVIRONMENTAL CONDITIONS**

The study team collected and mapped data for select environmental resources, using readily available mapping resources. The resources that were mapped included those that could influence or affect the evaluation of alternatives, based on their likely presence in the PEL study areas.

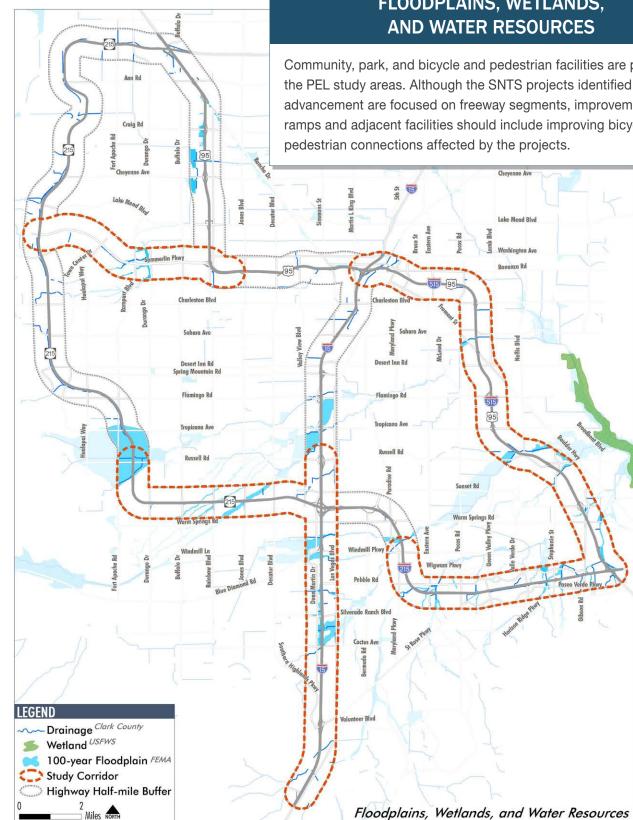
Potential effects to these resources could also affect the level of future NEPA documentation required. Maps of key resources for the SNTS corridors are presented in the following pages.

#### SNTS PEL APPROACH

The PEL process provides flexibility in linking the transportation planning and environmental decision-making. The approach used for the SNTS PEL involved:

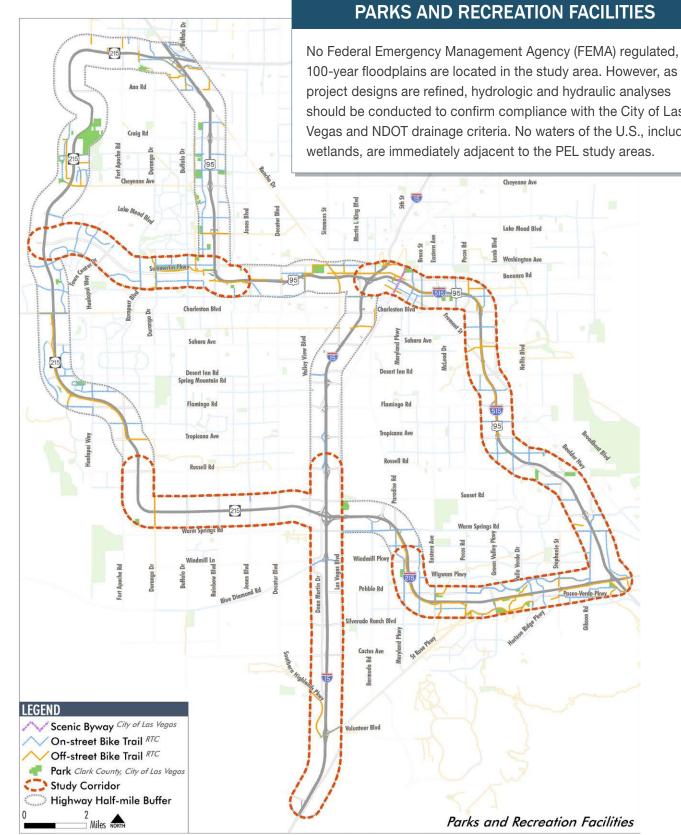






# FLOODPLAINS, WETLANDS,

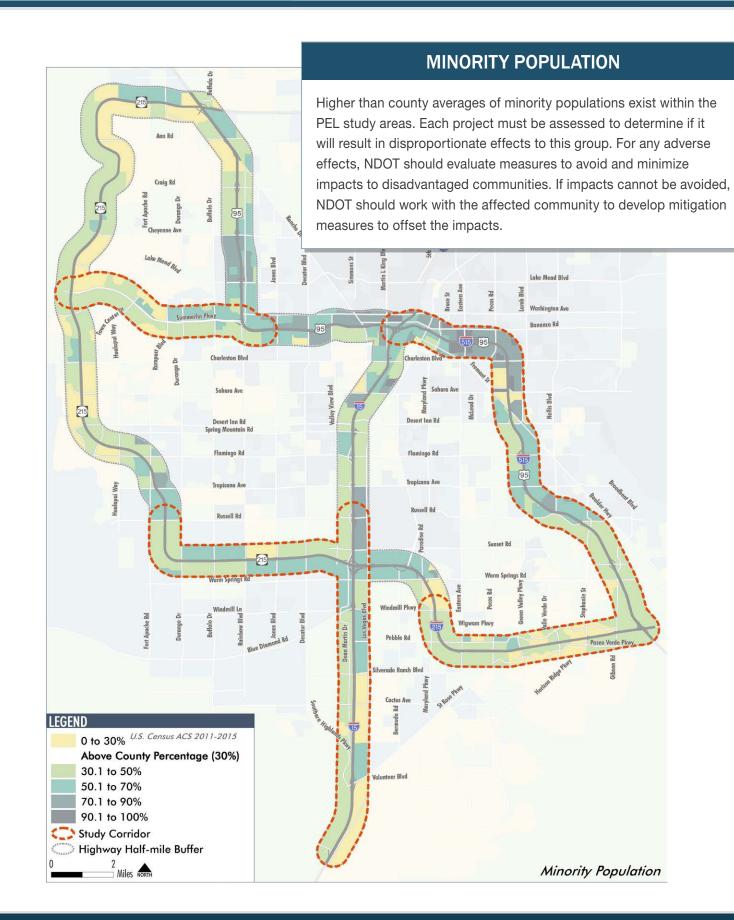
Community, park, and bicycle and pedestrian facilities are present in the PEL study areas. Although the SNTS projects identified for further advancement are focused on freeway segments, improvements to ramps and adjacent facilities should include improving bicycle and

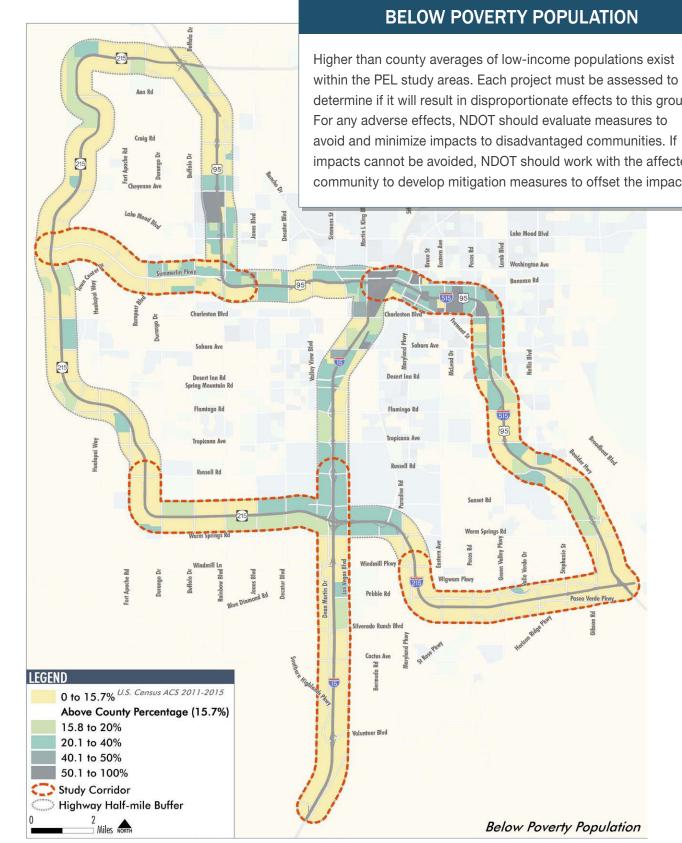




### PARKS AND RECREATION FACILITIES

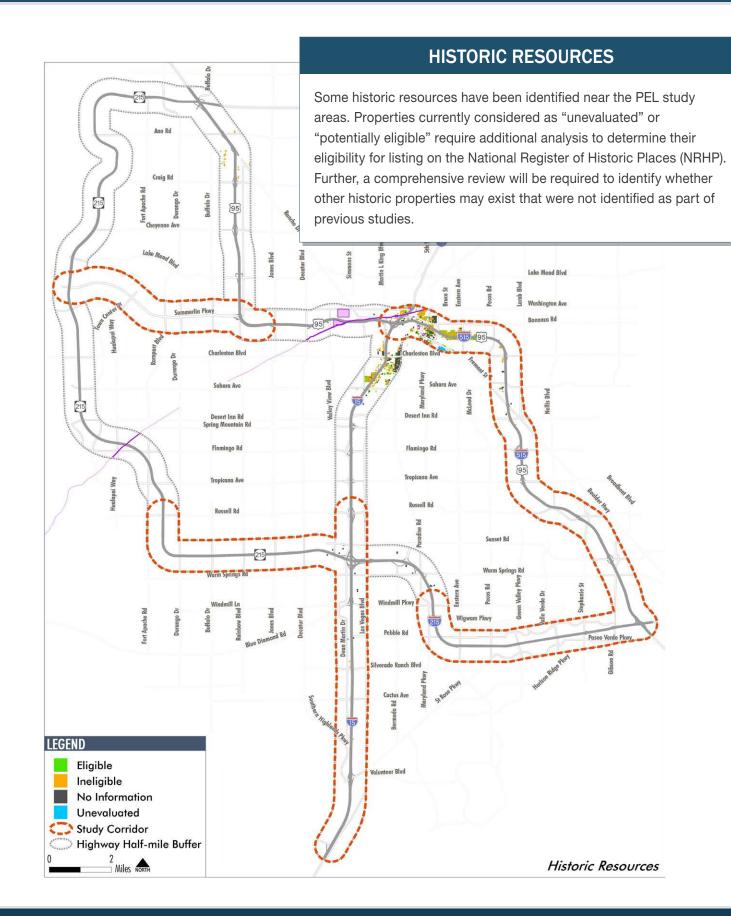
should be conducted to confirm compliance with the City of Las Vegas and NDOT drainage criteria. No waters of the U.S., including

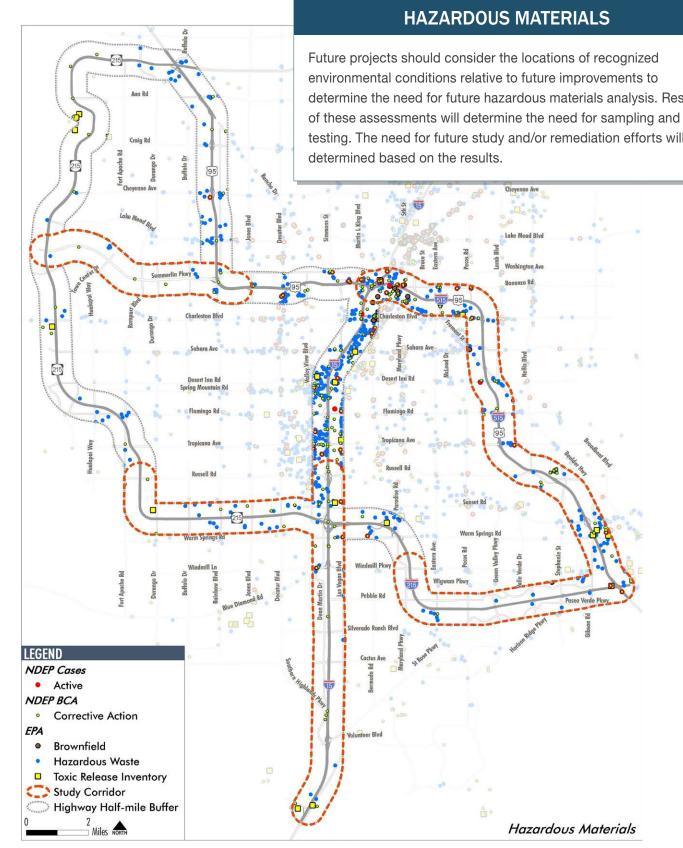






determine if it will result in disproportionate effects to this group. impacts cannot be avoided, NDOT should work with the affected community to develop mitigation measures to offset the impacts.





#### Southern Nevada Traffic Study



determine the need for future hazardous materials analysis. Results testing. The need for future study and/or remediation efforts will be





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